THE ELECTRIC CEILING: LIMITS AND COSTS OF FULL ELECTRIFICATION

DAVID RAPSON ® JAMES BUSHNELL

FEDERAL RESERVE BANK OF SAN FRANCISCO CLIMATE CONFERENCE NOVEMBER 4, 2022

THE VIEWS EXPRESSED HERE ARE MY OWN AND DO NOT NECESSARILY
REPRESENT THE VIEWS OF THE FEDERAL RESERVE BANK OF DALLAS OR THE
FEDERAL RESERVE SYSTEM.

Electrification: centerpiece of the energy transition

- Yet reasons to be skeptical about inevitability, or at least optimal pace, of the transition.
- Several under-appreciated costs of full, or even deep, electrification
- 2 categories:
 - Private costs (incurred by potential EV owners)
 - Public costs (exacerbated by policies attempting to overcome private costs)
- Costs of attempting to mitigate GHGs via electrification may rise sharply at some as-yet-unknown level

Can there be "too much" electrification?

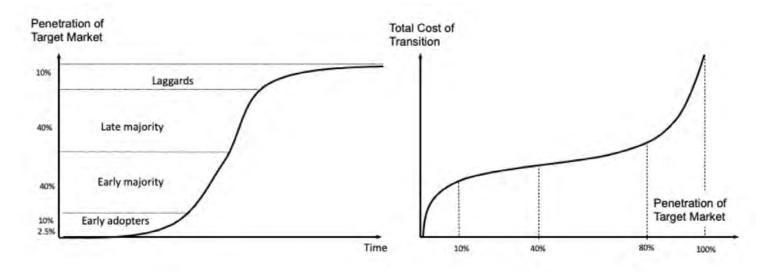
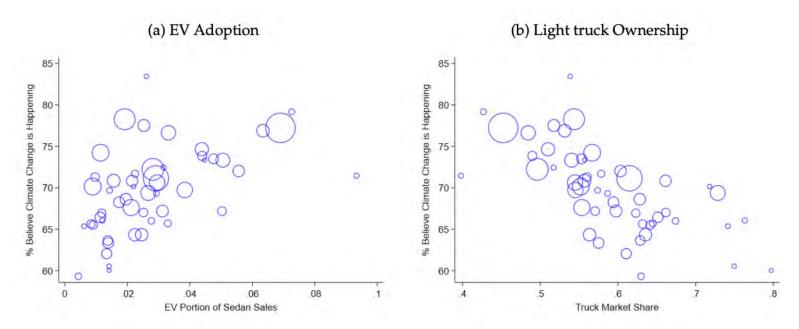


Figure 1: Adoption S-curve and marginal cost of adoption

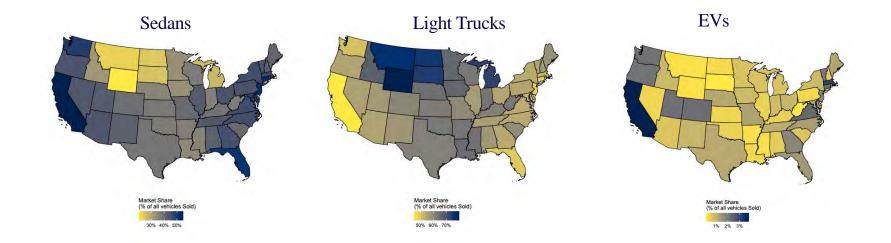
- Typically, electric alternative not (yet) dominant → mixed equilibrium
 - E.g. EVs, space heating

Private costs: heterogeneous preferences

Climate Change Beliefs vs Vehicle Choice

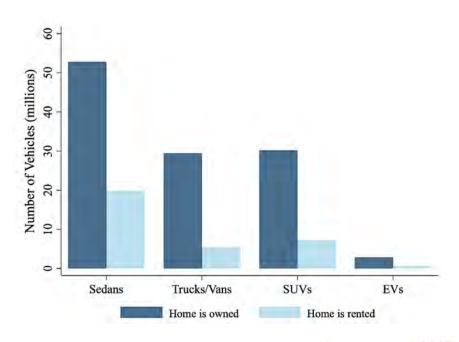


Market share by vehicle type (2017-18, Maritz)



Physical barriers

- At-home charging
 - MUDs comprise 31% of US housing
 - 1 in 6 EVs owned by renters
- Electricity service level
 - L2 charging requires >200amp service
 - ~20% of homes (est.) don't have this
 - Upgrade: \$1,000-\$2,500/hh
- Distribution system upgrades
 - \$200-\$2,000/hh (Brockway et al 2022)
 - Depends on ability to optimize demand over time and space

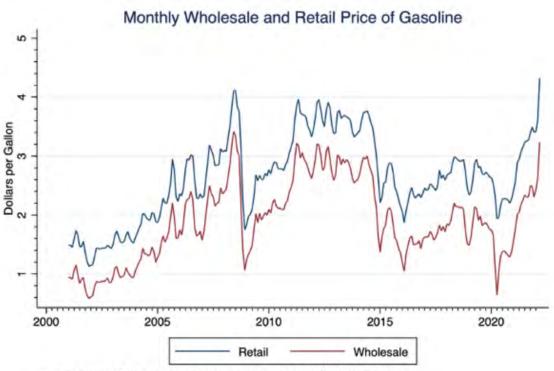


Source: NHTS 2017

Public costs

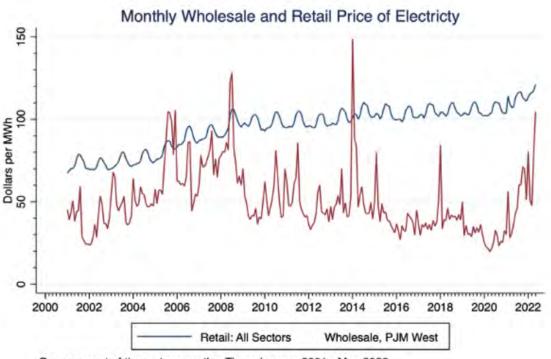
- Remaining CO2 & local pollutants in electricity sector
 - US 60% gas + coal
- Relative inefficiency of electricity sector
- Non-carbon externalities

Electricity sector regulation shrouds price discovery



One segment of time = one quarter. Time: January 2001 - March 2022 Values are national averages across all grades and formulations. Source EIA

Electricity sector regulation shrouds price discovery



One segment of time = two months. Time: January 2001 - May 2022. Retail price is national average of all customer classes, Wholesale Price is from PJM West Intercontinental Exchange (ICE) trading hub.

Electricity pricing is relatively inefficient

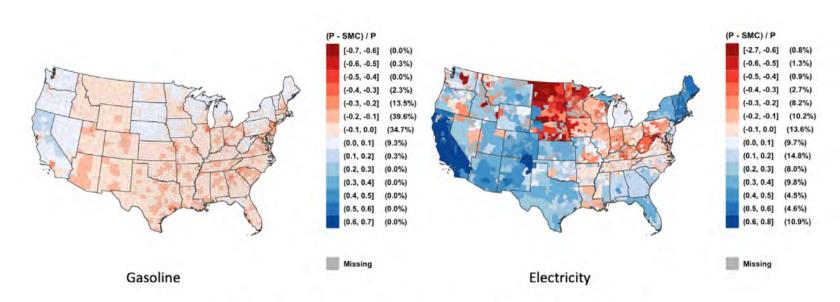


Figure 4: Relative Price Deviation from Social Marginal Cost

"Pounds that kill"

HEAVIER ELECTRIC FLEET

Bulky batteries and their supports mean electric vehicles weigh more than petroleum predecessors.



VSL of lives lost from +700lb weight ≈ climate benefits of avoided GHG

What is the optimal mix of technologies?

- Full electrification requires changing the source of >80% of energy end uses in the US economy
- "All or nothing" mindset typically ignores optimality of MC = MB
- Cost of 100% electrification using today's tech would exceed even extreme forecasts of SCC
 - Commitments to full electrification are therefore a bet on sector-specific, future innovation
- More likely that the optimal scenario has a mix of technologies

Rigid bans and mandates impose at least 2 risks

- 1. Drive up electricity costs rapidly, and risk undermining the electrification goal
- 2. Foreclose more efficient, lower cost abatement pathways

- Important to retain flexibility
 - Cost containment
 - Alternative compliance mechanisms
 - Frequent re-evaluation
- Market-based approaches likely to be increasingly important as electrification progresses

David Rapson dsrapson@ucdavis.edu