

Why Is the Fed's Balance Sheet Still So Big?

Council on Economic Education

October 4, 2019

Sylvain Leduc Executive Vice President & Research Director



We are now in the longest expansion on record



Source: NBER

But back in 2009, the picture was not so rosy

Unemployment Rate 10%

Fed Funds Rate Target 0.125%

Unconventional Monetary Policies Forward guidance Quantitative easing

Since then, unemployment has steadily declined...

11% 10% 9% 8% 7% 6% 5% 4% 3% 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 Source: Bureau of Economic Analysis/Haver Analytics.

Unemployment rate

....and the fed funds rate lifted off in 2015

Federal Funds Target Rate



Source: Federal Reserve Board/Haver Analytics.

So why is the Fed's balance sheet still so big?



Source: Board of Governors

The Fed's balance sheet: A look under the hood

7

Key elements of the balance sheet

- Assets
 - Treasury Securities
 - Agency Securities
- Liabilities
 - Currency
 - Treasury General Account
 - Reserves

The balance sheet is larger than before the crisis



The balance sheet is larger than before the crisis



Communicating with the broad public A Topic a Minute



The Fed's larger balance sheet is here to stay

- Currency in circulation has increased
- Fed decided to conduct policy with "ample" reserves using interest on reserves to affect the fed funds rate
 - Provides advantages for monetary policy and financial stability
 - Differs from the pre-crisis system of "scarce" reserves

Pre-2008 policy was conducted with "scarce" reserves



Quantity of Reserves

Increases in the supply of reserves lower the federal funds rate

14

Policy is now conducted with "ample" reserves



Cuantity of Reserves Increases in interest on reserves raises the federal funds rate

Monetary policy in a low growth, low interest rate world

Slow growth is the problem of our time



What determines trend GDP growth?

Output depends on

(i) Labor force (worker hours)

(ii) Productivity (output per hour)

Demographics imply slow labor force growth

Actual growth in the working-age population: 16-64 2.5% 2% 1.5% 1% 0.5% 0% 1960 1970 1980 1990 2000 2010 Source: Census Bureau

Productivity growth has been modest

Average annual growth in GDP per hour



Annual trend growth likely around 1.8%



Annual Percent Change in Real Potential GDP

Low growth is partly keeping interest rates low



Source: The average is as reported in Janet Yellen's 8/26/2016 speech "The Federal Reserve's Monetary Policy Toolkit: Past, Present, and Future." The daily rate is as reported by the Board of Governors.

Low growth is partly keeping interest rates low

- Lack of conventional policy "space"
- Thus, unconventional policies are likely to be used during future downturns
- QE can be seamlessly implemented in a regime of "ample" reserves

QE seamlessly implemented with "ample" reserves



QE can be introduced without changing the implementation of monetary policy and the policy rate **Quantity of Reserves**

24

A few takeaways

- The Fed's larger balance sheet is here to stay
- Policy will be conducted with "ample" reserves using interest on reserves to affect the federal funds rate
- Seamlessly accommodates QE when needed

More on the topic at frbsf.org

FRBSF Economic Letter

2019-16 | June 3, 2019 | Research from the Federal Reserve Bank of San Francisco

Why Is the Fed's Balance Sheet Still So Big?

Andrew Foerster and Sylvain Leduc

The Federal Reserve's balance sheet is significantly larger today than it was before the financial crisis of 2008–2009. Rising demand for currency due to greater economic activity is partly responsible for this increase. The balance sheet will also need to remain large because the Federal Reserve now implements monetary policy in a regime of ample reserves, using a different set of tools than in the past to achieve its interest rate target.